

**LEICESTERSHIRE SAFER COMMUNITIES STRATEGY BOARD**  
**LEICESTERSHIRE SAFER COMMUNITIES AGREEMENT 2008-11**  
**UPDATE 2009**

## **Introduction**

- 1.1 This Agreement sets out the county-level community safety priorities across Leicestershire. It outlines how agencies and partnerships will work together and share resources to deliver these and other Safer Communities common priorities. The Agreement will be reviewed and updated on an annual basis.
- 1.2 This is the first update of Leicestershire's Safer Communities Agreement, based upon the strategic assessment and review process carried out between November 2008 and March 2009.

## **Background**

- 2.1 This Safer Communities Agreement is prepared based on the county and local District based Community Safety Partnership (CSP) strategic assessments, in accordance with the Crime and Disorder (Formulation and Implementation of Strategy) Regulations 2007.
- 2.2 The Agreement also identifies the ways in which the responsible authorities can implement the priorities set out in the strategic assessments through co-ordinated or joint working, including those priorities in the Local Area Agreement (LAA).

## **Key Principles**

- 3.1 Two key principles underpin our approach to ensuring Safer Communities:
  - Promoting equality and diversity and tackling inequality
  - Engaging communities in identifying and helping to solve the issues that impact upon them.
- 3.2 *Promoting Equality and Diversity*  
Responsible authorities across Leicestershire are committed to serving all members of their communities effectively, and ensuring that all actions and plans consider implications for a variety of different groups and sections of the community. They will work to ensure people are not excluded or disadvantaged because of their Race, Disability, Gender, Age, Religion and belief, or Sexual Orientation.
- 3.3 The Equalities Impact of this Agreement has been assessed and the Improvement Actions have been incorporated into the delivery plans for the LAA objectives and of CSPs.

### 3.4 *Engaging Communities*

Responsible authorities and Leicestershire Together partner agencies are committed to engaging with local communities in a number of ways including:

- Community Forums
- Strategy Consultation
- Partnership Action Weeks
- Community Calls for Action.
- Community Safety Partnership “Face the People” sessions
- Other partnership and agency community engagement networks

## **Priorities for Safer Communities in Leicestershire**

### **Strategic Assessments**

- 4.1 Priorities for safer communities outcomes in Leicestershire have been identified in Leicestershire’s Sustainable Communities Strategy (SCS), the Local Area Agreement (LAA), district based Sustainable Communities Strategies and local Community Safety Partnerships’ (CSPs) Community Safety Plans. In accordance with the 2007 regulations these are based upon the county and partnership strategic assessments, from a common evidence base produced by Leicestershire County Council’s Research Team.
- 4.2 The process for producing partnership strategic assessments for Leicestershire is overseen by the Strategic Assessment Research Co-ordinating Group (SARCOG) acting on behalf of Leicestershire Together and local partnerships.
- 4.3 In 2008/09 the strategic assessment process involved the production of a single evidence base for Leicestershire, with county level and individual partnership summaries. These were used by partnerships and the Board to identify future county level and local community safety priorities and to review local community safety plans and this Agreement.
- 4.4 This process and scope of the strategic assessment products will continue to be developed and improved, based upon feedback from partnerships and individual partner agencies.

### **Sustainable Communities Strategy Safer Communities Priorities**

- 4.5 Safer Communities priorities within the SCS for Leicestershire were identified as:
  - The lives of offenders and those at risk of offending are improved so they are less likely to offend.
  - People feel (and are) safer from violence.
  - Disorder and anti-social behaviour is low compared to comparable areas and is being tackled effectively.

- The harm caused by drug and alcohol misuse is reduced in local communities.

4.6 These priorities mirror those identified by CSPs, with most identifying the above as local priorities. In addition, the priorities reflect Home Office Public Service Agreements (PSAs) 23 and 25:- Make Communities Safer and Reduce the Harm caused by Alcohol and Drugs.

### LAA Safer Communities Priorities and Outcomes

- 5.1 The outcomes and indicators within the LAA are drawn from Leicestershire's SCS and have been selected on the following criteria:
- There is evidence we must do better or we have areas of ambition
  - It is cross-cutting, hitting one or more other outcomes
  - It requires partnership working to make significant improvement.

5.2 The Safer Communities outcomes and indicators within the LAA are:

Objective	Indicator	Baseline	Target (2011)
<i>The lives of offenders and those at risk of offending are improved so they are less likely to offend (LAA 1.3)</i>	<b>NI 18:</b> Reduce offending by adults under probation supervision  <b>NI 19:</b> Reduce rate of proven re-offending by young people	1.29 offences per young offender	Actual rate of re-offending is 9.64% less than predicted rate.  1.21 offences per young offender
<i>People feel (and are) safer from violence (LAA 3.1)</i>	<b>NI 20:</b> Reduce the rate of assault with injury	6.03 offences per 1000 population  5.40 (baseline for 2010 and 2011 targets)	2008/9 - reduce by 3% to 5.85 (achieved).  Further 6% reduction to 5.08 by 2011.
<i>Disorder and anti-social behaviour is low compared to comparable areas and is being tackled effectively (LAA 3.2)</i>	<b>NI 21:</b> Dealing with local concerns about anti-social behaviour and crime issues by the local council and police  <b>LI 7:</b> Increased satisfaction with the way that the police and councils have dealt with ASB (local indicator).	25%  To be established	33%  To be set Sept 2009
<i>The harm caused by drug and alcohol misuse</i>	<b>NI115:</b> Young people and substance misuse (CYPS	14.3%	11%

<i>is reduced in local communities (LAA 6.2)</i>	Theme) <b>LI 11 (NI 40):</b> Increase the number of drug users in effective treatment (local indicator) <b>NI 20:</b> Assault with injury	1084	1161 (7% increase)
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5.3 A number of other outcomes within the LAA will also contribute to the Safer Communities priorities and indicators, including:

<b>Objective</b>	<b>Indicator</b>
<i>Improved life chances for individuals and families (LAA 1.1)</i>	NI 142: Number of vulnerable people who are supported to maintain independent living  NI 152: Working age people on out of work benefits
<i>Improved quality of life for people living in the most disadvantaged neighbourhoods (at a faster rate than the County generally) (LAA 1.2)</i>	
<i>Children and young people achieve economic wellbeing (LAA 1.6)</i>	NI 117: 16 to 18 year olds who are not in education, employment or training (NEET)  NI 45: Young Offender's engagement in suitable education, training and employment
<i>Increased resident satisfaction with the built environment and improved green infrastructure (LAA3.3)</i>	NI 195: improved street and environmental cleanliness (levels of graffiti, litter, detritus and fly posting)
<i>A highly skilled, motivated and innovative population and more people in high value jobs (LAA 5.3)</i>	NI 163: Proportion of population aged 19-64 for males and 19-59 for females qualified to at least Level 2 or higher

5.4 The LAA Lead Officer Group will work to ensure that all LAA outcomes and indicators are joined up as appropriate in order to maximise impact on communities.

### **Improving Confidence**

6.1 Building confidence in the services working to make communities safer is another important priority which is reflected in the Local Area Agreement indicator NI21 within the priority objective of tackling crime and anti-social behaviour. It is also identified as a priority across all partnerships.

- 6.2 In addition, the Police have been tasked with improving confidence in the way that the Police and local councils deal with the crime and antisocial behaviour issues that matter most in local areas and have agreed to work towards a 15% increase in confidence from 43% to 58% by 2012 and for the Police this is their highest priority.
- 6.3 Recognising that this cannot be achieved without all agencies working collaboratively and in partnership, the Leicestershire Safer Communities Strategy Board has also adopted this overarching indicator and agreed that it should also be one of the top priorities to be included in this Agreement.

### **Reducing Acquisitive Crime - Key Common CSP Priority**

- 6.3 In addition, there are priorities common to most if not all CSPs which are not fully reflected in the SCS or LAA. A matrix illustrating the priorities of all CSPs is attached at Appendix 1. It highlights one additional key priority common across all partnerships: Reducing acquisitive crime.
- 6.4 Although not mirrored exactly in the LAA priorities, nonetheless this overlaps significantly with LAA priorities. For example, success in reducing re-offending will impact on reducing levels of acquisitive crime. Visibility of work to reduce Acquisitive crime can also contribute to an increase in confidence.
- 6.5 This priority will be adopted as a countywide community safety priority, in addition to the LAA2 and improving confidence priorities.

### **Delivery Mechanisms**

- 7.1 Delivery mechanisms on priorities will be led as follows:
- 7.2 The Leicester, Leicestershire & Rutland Reducing Re-offending Strategy is the key delivery mechanism for the reducing re-offending indicators (**NI 18** and **NI 19**) and is led by the multi-agency Leicester, Leicestershire and Rutland (LLR) Reducing Re-offending Board and the Leicestershire Youth Offending Services Management Board. Whilst YOS and Probation Service are the lead agencies for the reducing re-offending, along with the MAPPOM arrangements, CSPs also have an important contribution to make to reducing re-offending, through the contributions of individual partners towards offender needs and incorporation of offender work as an element of delivery plans.
- 7.3 The Community Safety Partnerships (CSPs) are best placed to lead on local delivery of the following LAA indicators with support from the Police:
- A reduction in assaults with less serious injury (**NI 20**)
  - Increased confidence in the police and councils dealing with local ASB issues (**NI 21**)
  - Satisfaction with police and council's response to ASB (**LI7**)

- 7.4 CSPs also have an important role to play in supporting and enhancing delivery locally against all of the LAA targets/outcomes and aligning them with the common CSP priority of reducing acquisitive crime.
- 7.4 Work on alcohol harm reduction is led by Leicestershire DAAT/Alcohol Harm Reduction Strategy Board through the Alcohol Harm Reduction Strategy which will also include a focus on **NI 20**.
- 7.5 The key delivery mechanism for increasing drug users in treatment and reducing substance misuse by young people (**LI 11 (NI40)** and **NI 115**) is through the DAAT and its provider service agencies and the Children and Young People's Service.
- 7.6 Domestic violence work within the LAA priorities will be led by the Domestic Violence Strategy Group.

### **Cross Partnership Collaboration**

- 8.1 Community Safety Partnerships will actively seek opportunities to work collaboratively with other CSPs within Leicestershire in order to maximise resources and increase effectiveness. A number of CSPs already work in this way, for example the South Area Partnership Group in the South BCU Policing Area.
- 8.2 Common priorities have been identified across partnerships on a Police BCU area level.
  - The South Area identified confidence, acquisitive crime, anti-social behaviour and violent crime, particularly domestic violence.
  - The North Area identified confidence, anti-social behaviour, reducing re-offending, drugs and alcohol as common priorities.

### **Resources**

- 9.1 There are very significant mainstream resources dedicated to preventing and reducing crime across Leicestershire across partner agencies. In addition, part of the Area Based Grant (ABG) has been allocated to the Safer Communities theme of LAA2 by the Leicestershire Together Board. LSCSB will oversee the use of this element of the ABG. This role will include monitoring and reallocating spend where necessary, as well as determining priorities for use of future funding.
- 9.2 The Safer Communities allocation for 2009/10 is the same as the Home Office element of the ABG; £741,000 revenue, and £220,000 capital, as in 2008/09. The Home Office element applies to each of the three years of LAA2 through to 2010/11.
- 9.3 An overall commissioning process is being developed for the LAA to be completed by autumn 2009. With a view to the review of Safer Communities ABG use and the developing commissioning process, the LSCSB agreed that 2009/10 would be a transitional year for Safer

Communities funding, with an increased focus on funding allocated to deliver clear objectives and outcomes, identified from the outset.

9.4 The 2009/10 ABG Safer Communities revenue allocation is divided amongst local partnerships, cross-partnership projects and countywide projects on the following basis:

▪ Community Safety Partnerships	£426k
▪ Countywide Projects	£235k
▪ Cross Partnership Collaboration	£80k

9.5 Specific priorities for ABG Safer Communities spend for 2009/10 have been agreed as:

- Reducing Re-offending
- Building Confidence
- CCTV (Capital only)
- ASB Reduction

9.6 The Funding Group agreed the importance of allocating funding to CSPs to deliver safer communities priorities locally. The breakdown of partnership revenue funding between CSPs has been maintained at the level for 2008/09, and is outlined in Appendix 2.

9.7 Work to join up use of analytical resources was started in 2008/09. Further work to ensure effective and joined use of these resources will continue to be led by SARCOG in 2009/10.

## **Performance Management**

10.1 The Leicestershire Safer Communities Strategy Board will oversee the delivery and performance management of the Leicestershire Community Safety Agreement and therefore the LAA and SCS Safer Communities priorities on behalf of Leicestershire Together.

10.2 Progress on LAA indicators and targets will be reported to the Leicestershire Safer Communities Strategy Board on a quarterly basis or as requested, making use of the LAA TEN Performance Management software in respect of LAA indicators and targets as well as relevant Performance Dashboards produced by Leicestershire County Council Research Team in order to monitor performance against priorities. Progress will also be monitored against relevant bench marking information.

## **Governance**

11.1 The Leicestershire Safer Communities Strategy Board is responsible for the delivery of the Safer Communities outcomes within the LAA on behalf of Leicestershire Together, and the use of the Area Based Grant Funding for Safer Communities.

11.2 Community Safety Partnerships are responsible to the Board for their delivery against the priorities in this Agreement and the use of the Area Based Grant Funding. Community Safety Partnerships and the Board are also responsible to local communities for delivery of the Board's and the individual Partnership's priorities.



**Appendix 1 - Matrix of Community Safety Partnership Priorities 2008-11  
– updated May 2009**

	Blaby	Charnwood	Harborough	Hinckley & Bosworth	Melton	NW Leics	Oadby & Wigston
Confidence (LAA2) / (Reassurance / Fear of Crime)	⊙	●	⊙	⊙	⊙	⊙	⊙
Preventing Offending and Reducing Re-offending (LAA2)	⊙	⊙	○	⊙	●	●	⊙
Anti-Social Behaviour (LAA2)	●	●	●	●	●	●	●
Violent Crime (LAA2)	○	●	●	●	○	●	●
Alcohol (LAA2)	○	○	○	●	●	●	⊙
Drugs (LAA2)	○	●	○	●	●	●	○
Domestic Abuse (SCS)	●	○	○	○	●	○	○
Hate Crime (SCS)	●	○	○	○		○	○
Priority Neighbourhoods (SCS)	⊙	●		⊙	○	○	○
Road Safety (LAA2H)	○	○			●	●	○
Acquisitive Crime	●	●	●	●	●	●	●
Criminal Damage	○	○		○	○	○	○
Victims / Vulnerable People	⊙	⊙	○	○	○	○	⊙
Young People	●	○	○	○	○	○	⊙
Night-time Economy		●	○	○	○	○	

**LAA2:** Priority within LAA2 2008-11

**SCS:** Priority within Leicestershire Sustainable Communities Strategy

**LAA2H:** Priority within Healthier theme within LAA2 2008-11

⊙	: Cross-cutting priority
●	: Priority theme
○	: Sub-priority

**Priorities are taken**

## Appendix 2 – ABG Safer Communities Revenue Funding 2009/10

	CSP REVENUE ALLOCATION (rounded to nearest £)	CSP Allocation - £426,000		
		£175,000 Even distribution	£94,125 Based on population*	£156,875 Based on crime levels**
<b>Blaby</b>	<b>£59,551.00</b>	£25,000.00	£13,711.12	£20,840.41
<b>Charnwood</b>	<b>£96,351.00</b>	£25,000.00	£24,072.28	£47,278.77
<b>Harborough</b>	<b>£51,618.00</b>	£25,000.00	£12,050.96	£14,566.84
<b>Hinckley &amp; Bosworth</b>	<b>£65,209.00</b>	£25,000.00	£15,386.10	£24,822.60
<b>Melton</b>	<b>£43,702.00</b>	£25,000.00	£7,248.37	£11,453.29
<b>North West Leics</b>	<b>£64,144.00</b>	£25,000.00	£13,281.26	£25,862.84
<b>Oadby &amp; Wigston</b>	<b>£45,425.00</b>	£25,000.00	£8,374.90	£12,050.26
	<b>£426,000.00</b>	<b>£175,000.00</b>	<b>£94,125.00</b>	<b>£156,875.00</b>

\*2006 mid-year estimates (National Statistics, published August 2007)

\*\*All crime 12mths to Jan 2008 (from iQuanta)

<b>Total CSP allocation</b>	<b>£426,000</b>
<b>Countywide allocation</b>	<b>£235,000</b>
<b>Cross-partnership allocation</b>	<b>£80,000</b>
<b>Total Revenue</b>	<b>£741,000</b>